

PUBLIC PROSECUTION SERVICE FOR NORTHERN IRELAND

Statistical Bulletin: Cases Involving Sexual Offences 2018/19

1 April 2018 to 31 March 2019



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Statistical Bulletin: Cases Involving Sexual Offences 2018/19



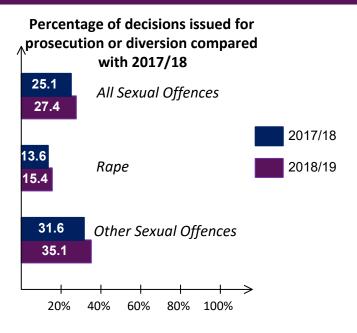
All Sexual Offences +7.6%

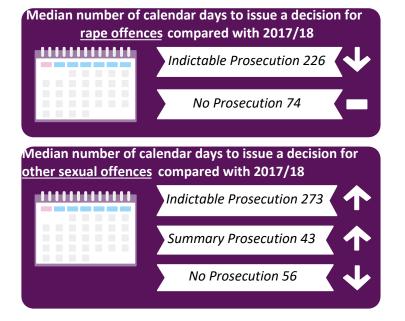
Rape +9.7%

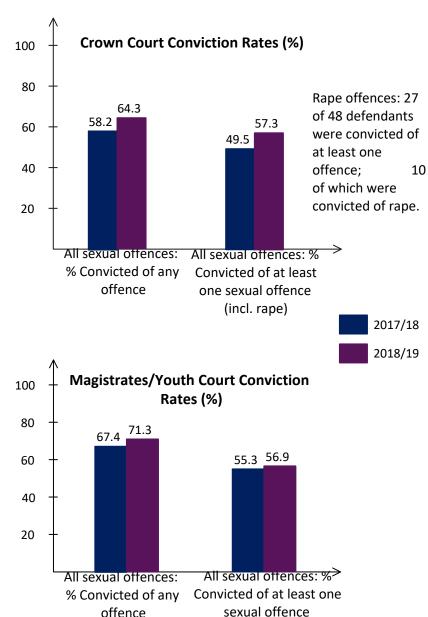


Other
Sexual
Offences
+6.3%

from 2017/18 to 2018/19







Introduction

The Public Prosecution Service

The Public Prosecution Service for Northern Ireland (PPS), which is headed by the Director of Public Prosecutions, is the principal prosecuting authority in Northern Ireland. In addition to taking decisions as to prosecution in cases investigated by the police, it also considers cases investigated by other statutory authorities, such as HM Revenue and Customs.

The primary role of the PPS is to reach decisions to prosecute or not to prosecute and to have responsibility for the conduct of criminal proceedings. A range of options is also available for dealing with offenders other than through prosecution. These options include cautions, informed warnings and youth conferencing. Prosecutors may also refer offenders to the National Driver Alertness Scheme or to a Community Restorative Justice Scheme.

PPS Offices Belfast Chambers Newry Chambers PPS Offices Belfast and Eastern Region Western and Southern Region

PPS Regional Structure

There are two PPS regions. Each of the regions, Belfast and Eastern Region and Western and Southern Region, is headed by an Assistant Director (AD). The AD is responsible for working with the courts and the police to provide a high quality prosecution service in their area. The regions deal with a wide range of cases, from the less serious summary cases, which are heard in the Magistrates' Courts, through to more serious indictable cases which are heard in the Crown Court.

In addition there are four legal sections, based in PPS Headquarters, which are also headed at AD level. These are as follows:

- The Serious Crime Unit (see below);
- Central Casework Section which deals with some of the most high profile and difficult cases in Northern Ireland, including files relating to terrorism and organised crime;
- Fraud and Departmental Section which deals with serious and complex fraud files

- submitted by the police, as well as files from public bodies; and
- High Court and International Section which deals with a range of specialist legal matters (for example, High Court bail applications, extradition and appeals to the Court of Appeal).

Corporate Services is responsible for the organisation's support services such as Policy and Information, Finance, Resource Management and ICT, as well as the Victim and Witness Care Unit (VWCU).

A range of information about the PPS is available via the PPS website at https://www.ppsni.gov.uk/. This includes a number of key policy statements, for example, the PPS Code for Prosecutors and Policy for Prosecuting Cases of Rape.

Serious Crime Unit

The PPS Serious Crime Unit (SCU) was implemented in January 2016. The SCU, which is headed by an AD, deals with a range of the most serious offences including murder, manslaughter, rape and serious sexual offences, human trafficking and related offences. Prior to January 2016, cases of this type would typically have been dealt with by the regions. The regions continue to deal with cases involving offences such as sexual assault, indecent exposure and voyeurism.

The large majority of files submitted by the police to the PPS involving sexual offences are now dealt with by the SCU (76.3% of all such files received in 2018/19).

About this Bulletin

This bulletin presents key statistics in relation to the prosecution of sexual offences, including caseloads and prosecutorial decisions. It also includes data on the outcomes of prosecutions at court involving these offences.

The report provides information for the 2018/19 financial year (i.e. 1 April 2018 to 31 March 2019) and includes comparisons for the equivalent period in 2017/18. Where appropriate, detailed notes have been provided which give an explanation of the relevant PPS processes and procedures.

Change to offence classifications – new data series

In April 2018 the PPS published the first in a new statistical series on the theme of sexual offences: 'Statistical Bulletin: Cases Involving Sexual Offences 2016/17'. This was followed in October 2018 with the equivalent figures for 2017/18. Both bulletins included information in respect of files received, decisions issued and court outcomes.

The sexual offences data in the bulletins were provided across three broad offence categories, as follows:

Rape.

- Other Sexual Offences.
- All Sexual Offences.

There has been further engagement with users of the data since the publication of the first bulletin in April 2018. The feedback received has highlighted that users are interested in understanding PPS data on sexual offences in a comparative context; i.e. to allow for direct comparisons to be drawn between the PPS figures and those produced by other organisations and in different jurisdictions. To that end, PPS examined how the offence classifications used compare with other statistics on the same theme, both within Northern Ireland and in England and Wales. In April 2019, PPS undertook a consultation exercise on the classification of offences used within 'Statistical Bulletin: Cases Involving Sexual Offences'. In order to achieve greater comparability with PSNI recorded crime statistics and statistics by the Department of Justice Northern Ireland and the Ministry of Justice, the consultation proposed two changes to offence categories within the bulletin.

- 1. To no longer include the sub-category of 'Miscellaneous Sexual Offences' within its *Statistical Bulletin: Cases Involving Sexual Offences*.
- 2. To *include* Attempted Rape offences within the 'Rape' category, rather than in the 'Other Sexual Offences' category.

Following the consultation, PPS decided to implement the proposed changes and these are reflected within this current bulletin. As with previous bulletins on Sexual Offences, findings will continue to be presented across each of the various tables for 'Rape', 'Other Sexual Offences' and 'All Sexual Offences' (where Official Statistics disclosure rules permit). The full range of offences covered and contained within each category is set out in the supporting documentation to this bulletin which is available on the PPS website at https://www.ppsni.gov.uk/publications/statistical-bulletin-cases-involving-sexual-offences-201819.

As a result of the changes to the offence categories, previously published statistics for the financial year 2017/18 differ to those published within this bulletin. In order to provide users with a useable time-series of comparable data, revised statistics based on the new offence categories for the financial years 2015/16 and 2016/17 have also been released on the PPS website in tabular format alongside this bulletin.

Users are asked to read the full details of the counting rules applied in the preparation of the statistics for this bulletin which are included within the 'Explanatory Notes' section on page 24.

Further details about the bulletin are available in the 'User Information' section on page 29.

If you have any feedback, questions or requests for further information about this bulletin, please contact us as follows:

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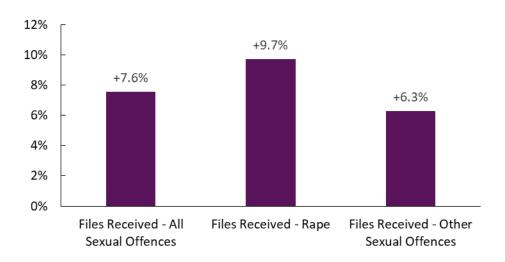
Summary of Key Points

Figures quoted are for the 2018/19 financial year, 1 April 2018 to 31 March 2019, unless otherwise stated. This summary should be read together with the explanatory notes provided (see pages 24 - 28).

Files Received (Table 1)

- The PPS received 1,594 files involving a sexual offence during the financial year. This was an increase of 7.6% on 2017/18 (1,482).
- Over this period there was a rise of 9.7% in the number of files received involving an
 offence of rape, from 556 to 610. There was also an increase (6.3%) in the number of
 files involving other sexual offences, which rose from 926 to 984.

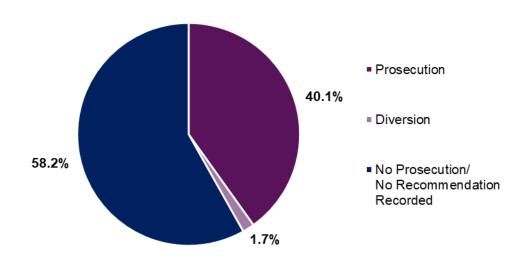
Chart 1: Number of Files Received by Offence Category - Percentage Change between 2017/18 and 2018/19



Suspects on Files Received by Police Recommendation (Table 2)

- During 2018/19, the files received included a total of 1,685 suspects, representing a 6.6% increase on 2017/18 (1,580).
- Of the 1,685 suspects, 637 were charged or reported in respect of rape (an increase of 7.2% on 2017/18) and 1,048 were in respect of other sexual offences (an increase of 6.3%).
- Police recommended prosecution or diversion for just over two-fifths (41.8%) of all suspects. This compared with 43.0% in 2017/18.

Chart 2: Suspects on Files Received by Police Recommendation Type (%) 2018/19



Information Requests Submitted to Police by Request Type (Table 3)

- A total of 1,602 information requests were submitted to police during 2018/19 in relation to cases involving a sexual offence, an increase of 20.0% on 2017/18 (1,335).
- During the current period 48.2% of all requests submitted were 'Post Decision Information Requests', 40.8% were 'Decision Information Requests' and 9.9% were 'Full File Requests'.

Prosecutorial Decisions Issued by Decision Type (Table 4a-c)

- During 2018/19, 1,721 prosecutorial decisions were issued in respect of suspects in cases involving a sexual offence, representing an increase of 11.9% on 2017/18 (1,538 decisions see table 4a).
- Of the decisions issued during the year, the evidential Test for Prosecution was met for at least one offence (i.e. any offence) in 27.4% of decisions. This included 472 decisions for prosecution or diversion from the courts. At 27.4%, the percentage of decisions meeting the Test represents an increase on 2017/18 (25.1%).
- The evidential Test for Prosecution was met in relation to a sexual offence for over one fifth of decisions (23.9%). This included 391 decisions for prosecution and 21 for diversion from the courts. At 23.9%, the percentage of decisions meeting the Test represents an increase on 2017/18 (21.3%).

Prosecutorial Decisions Issued – Reasons for No Prosecution (Table 4d)

• Of the 1,249 no prosecution decisions issued during 2018/19, the vast majority (98.0%) did not pass the evidential test. The remaining 2.0% did not pass the public interest test.

Number of Days Required for the Issue of Prosecutorial Decisions by Decision Type (Median and 80th Percentile)¹ (Table 4e)

- During 2018/19, the median calendar days required for the issue of indictable prosecution decisions in respect of all sexual offences was 256. This compared with 204 days during 2017/18. Over the same period, 80% of indictable decisions in respect of all sexual offences were issued within 447 days (367 days in 2017/18)
- During 2018/19, summary prosecution decisions in respect of all sexual offences required a median of 45 days, 6 days more than in 2017/18 (39). Over the same period, 80% of summary decisions in respect of sexual offences were issued within 148 days (169 days in 2017/18)

Summonses Issued in Police Cases by Service Method and PPS Region (Table 5)

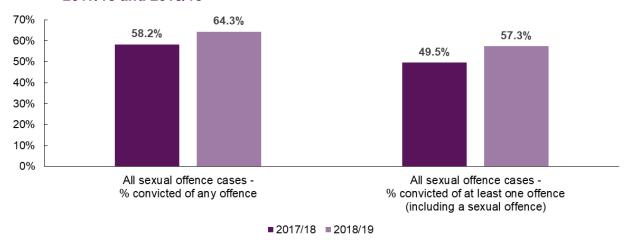
• A total of 307 summonses were issued in cases involving a sexual offence during 2018/19, an increase of 44.1% on 2017/18 (213).

Defendants Dealt with in the Crown Court by Outcome (Tables 6a-6c)

- During 2018/19, 157 defendants were dealt with in the Crown Court in relation to a sexual offence, a decrease of 19.1% on 2017/18 (see Table 6a).
- Of the 157 defendants, 64.3% were convicted of at least one offence (i.e. of any offence). Just under three-fifths (57.3%) were convicted of a sexual offence.
- The overall conviction rate in 2018/19, at 64.3%, compared with 58.2% in 2017/18.
- During 2018/19, 48 defendants were dealt with in the Crown Court for an offence of rape (Table 6b). Of these defendants, 27 were convicted of at least one offence (i.e. of any offence). Ten defendants were convicted of an offence of rape.

¹ Median and eightieth percentile figures are based on calendar days and include time taken for police to respond to PPS decision information requests. For indictable prosecution decisions, PPS case preparation time is also included (see explanatory notes, page 28).

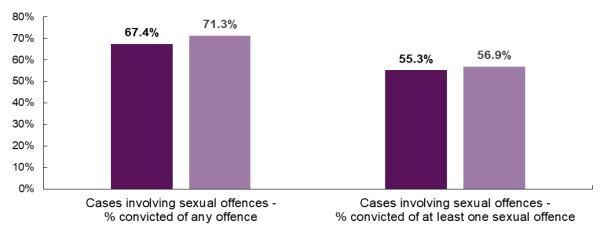
Chart 3: Conviction Rates – Crown Court (All Sexual Offences) 2017/18 and 2018/19



Defendants Dealt with in the Magistrates' and Youth Courts by Outcome (Table 7)

- A total of 167 defendants were dealt with in the Magistrates' and Youth Courts for a sexual offence during 2018/19, an increase of 26.5% on the previous financial year (132).
- Of the 167 defendants dealt with during 2018/19, 71.3% were convicted of at least one offence (i.e. of any offence). More than one half of defendants (56.9%) were convicted of a sexual offence.
- At 71.3%, the overall conviction rate represents a 3.8 percentage point increase on 2017/18 (67.4%).

Chart 4: Conviction Rates – Magistrates' and Youth Courts (All Sexual Offences) 2017/18 and 2018/19



■2017/18 **■**2018/19

Table 1: Files Received 2017/18 and 2018/19¹

_			Number of files received
	Rape	Other Sexual Offences	All Sexual Offences
Financial Year	Number	Number	Number
2018/19	610	984	1,594
2017/18	556	926	1,482
% Change (Files Received) 2017/18 to 2018/19	9.7%	6.3%	7.6%

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, page 24.

Table 2: Suspects on Files Received by Police Recommendation

			Number o	f persons (files receive
		Rape	Other Sexual Offences	All Sexual Offences
Financial Year	Recommendation ²	Number	Number	Number
2018/19	Prosecution	167	509	676
	Diversion	3	26	29
	No Prosecution/ No			
	Recommendation	467	513	980
	All Suspects	637	1,048	1,685
2017/18	Prosecution	168	477	645
	Diversion	6	28	34
	No Prosecution/No	-	-	-
	Recommendation	420	481	901
	All Suspects	594	986	1,580
% Change (S 2017/18 to 20	suspects Received)	7.2%	6.3%	6.6%

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, page 25.

Table 3: Information Requests Submitted to Police by Request Type 2017/18 and 2018/19¹

				Number of reques	
		Rape	Other Sexual Offences	All Sexual Offences	
Financial Year	Request Type ²	Number	Number	Number	
2018/19	Full File Request	40	118	158	
	Decision Information Request	187	467	654	
	Post Decision Information Request	172	600	772	
	No Decision	9	9	18	
	All Requests Submitted	408	1,194	1,602	
2017/18	Full File Request	41	119	160	
	Decision Information Request	201	380	581	
	Post Decision Information Request	135	452	587	
	No Decision	5	2	7	
	All Requests Submitted	382	953	1,335	
% Change (2017/18 to 2	Requests Submitted)	6.8%	25.3%	20.0%	

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, page 25.

Table 4a: Prosecutorial Decisions Issued by Decision Type - All Sexual Offences 2017/18 and 2018/19¹

		No. of persons (d	ecisions issued)
Offence Category	Type of Decision ²	Financi	al Year
		2018/19	2017/18
For Sexual Offences	Indictable prosecution	229	145
	Summary prosecution	162	167
	Total Diversion ³	21	15
	All Prosecution & Diversion Decisions - For Sexual Offences	412	327
For Other Offences	Indictable prosecution	-	7
	Summary prosecution	#	40
	Total Diversion ³	13	12
	All Prosecution & Diversion Decisions - For Other Offences	60	59
	No Prosecution	1,249	1,152
	All Decisions Issued	1,721	1,538
	% meeting the Test for Prosecution		
	(for a sexual offence) ⁴	23.9%	21.3%
	Overall % meeting the Test for Prosecution (for any offence) ⁴	27.4%	25.1%
	% Change (Decisions Issued) 2017/18 to 2018/19	11.9%	

 ¹ Refers to the financial year; i.e. 1 April to 31 March.
 ² See explanatory notes, page 25.
 ³ For information on the types of diversions see the explanatory notes pages 25-6.
 ⁴ For an explanation of how the percentage meeting the Test for Prosecution is calculated, please see explanatory notes page 26.

[&]quot;-" refers to a count less than 3.

[&]quot;#" refers to a number >=3 which has been suppressed to prevent disclosure of small numbers elsewhere.

Table 4b: Prosecutorial Decisions Issued by Decision Type – Rape 2017/18 and 2018/191

		No. of persons (de	ecisions issued)
Offence Category	Type of Decision ²	Financ	ial Year
		2018/19	2017/18
For an offence of rape	Indictable prosecution	#	46
•	Summary prosecution	0	#
	Total Diversion ³	-	-
	All Prosecution & Diversion Decisions -		-4
	For an offence of rape	76	51
For Other Sexual Offences	Indictable prosecution	7	#
	Summary prosecution	3	#
	Total Diversion ³	0	-
	All Prosecution & Diversion Decisions -		
	For Other Sexual Offences*	10	15
For Other Offences	Indictable prosecution	-	3
	Summary prosecution	#	3
	Total Diversion ³	8	3
	All Prosecution & Diversion Decisions -	17	9
	For Other Offences	17	3
	No Prosecution	567	478
	All Decisions Issued	670	553
	% meeting the Test for Prosecution (for an offence of rape) ⁴	11.3%	9.2%
	% meeting the Test for Prosecution (for a sexual offence including rape) ⁴	12.8%	11.9%
	Overall % meeting the Test for Prosecution (for any offence) ⁴	15.4%	13.6%
	% Change (Decisions Issued) 2017/18 to 2018/19	21.2%	

¹ Refers to the financial year; i.e. 1 April to 31 March.

² See explanatory notes, page 25.

³ For information on the types of diversions see the explanatory notes pages 25-6.

⁴ For an explanation of how the percentage meeting the Test for Prosecution is calculated, please see explanatory notes page 26.

"-" refers to a count less than 3.

[&]quot;#" refers to a number >=3 which has been suppressed to prevent disclosure of small numbers elsewhere.

Table 4c: Prosecutorial Decisions Issued by Decision Type - Other Sexual Offences 2017/18 and 2018/19¹

	0, 10	No. of persons (dec	isions issued
Offence Category	Type of Decision ²	Financ	ial Year
		2018/19	2017/18
For Other Sexual Offences	Indictable prosecution	#	#
	Summary prosecution	159	160
	Total Diversion ³	#	#
	All Prosecution & Diversion Decisions - For Other Sexual Offences	326	261
For Other Offences	Indictable prosecution	0	4
	Summary prosecution	38	37
	Total Diversion ³	5	9
	All Prosecution & Diversion Decisions -		
	For Other Offences	43	50
	No Prosecution	682	674
	All Decisions Issued	1,051	985
	% meeting the Test for Prosecution		
	(for other sexual offences) ⁴	31.0%	26.5%
	Overall % meeting the Test for Prosecution (for any offence) ⁴	35.1%	31.6%
	% Change (Decisions Issued) 2017/18 to 2018/19	6.7%	

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, page 25.

³ For information on the types of diversions see the explanatory notes pages 25-6.

⁴ For an explanation of how the percentage meeting the Test for Prosecution is calculated, please see explanatory notes page 26.

"-" refers to a count less than 3.

[&]quot;#" refers to a number >=3 which has been suppressed to prevent disclosure of small numbers elsewhere.

Table 4d: Prosecutorial Decisions Issued - Reasons for No Prosecution

			Number of person	s (decisions issued
		Rape	Other Sexual Offences	All Sexua Offences
Financial				
Year	Reason for no prosecution ²	Number	Number	Number
2018/19	Did not pass the evidential test	563	661	1,224
	Did not pass the public interest test	4	21	25
	All No Prosecution Decisions	567	682	1,249
2017/18	Did not pass the evidential test	472	655	1,127
	Did not pass the public interest test	6	19	25
	All No Prosecution Decisions	478	674	1,152
% Change (2017/18 to 2	(No prosecution decisions issued) 2018/19	18.6%	1.2%	8.4%

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, page 26.

Table 4e: Number of Days Required for the Issue of Prosecutorial Decisions by Decision Type (Median and 80th Percentile) 2017/18 and 2018/19¹

Number of calendar days

Rape Other Sexual Offences All Sexual Offences Financial Type of Decision² 80th Percentile 80th Percentile Year Median Median Median 80th Percentile 2018/19 Indictable prosecution 454 273 443 256 447 226 Prosecution Summary prosecution 43 147 45 148 Diversion³ -209 56 165 65 No Prosecution 74 183 194 2017/18 Indictable prosecution 240 426 335 204 367 Prosecution 167 39 Summary prosecution 37 169 Diversion³ 216 201 83 74 90 206 No Prosecution

¹ Refers to the financial year; i.e. 1 April to 31 March.

² Median and 80th percentile days includes time taken for police to respond to decision information requests (see explanatory notes, page 27).

³ For information on the types of diversions see the explanatory notes pages 25-6.

[&]quot;-" refers to a category where a median or 80th percentile is not provided due to the base number being too small.

[&]quot;N/A" - not applicable.

Table 5: Summonses Issued by Service Method

				Number of summonses
	_	Rape	Other Sexual Offences	All Sexual Offences
Quarters	Service Method ²	Number	Number	Number
2018/19	Postal Service	0	79	79
	Personal Service	56	172	228
	All Summonses	56	251	307
2017/18	Postal Service	0	83	83
	Personal Service	32	98	130
	All Summonses	32	181	213
% Change (\$	Summonses Issued) 018/19	N/A	38.7%	44.1%
2017/10 to 2	010/10	147	30. 1 70	77.170

¹ Refers to financial year; i.e. 1 April to 31 March.

² See explanatory notes, page 27.

³ Percentage changes are stated as 'N/A' where the base number is too small to allow for the calculation of a percentage.

Table 6a: Defendants Dealt with in the Crown Court by Outcome – All Sexual Offences

		Number of persons (defendant All Sexual Offences
Financial Year	Outcome ²	Number
2018/19	Convicted of at least one offence Of which:	101
	Convicted of at least one sexual offence (including rape)	10
	Convicted of at least one sexual offence (excluding rape)	80
	Convicted of at least one other offence	11
	Acquitted	52
	Other	4
	All Defendants	157
	Conviction Rate ² – Any offence (%)	64.3%
	Conviction Rate ² – At least one sexual offence (%)	57.3%
2017/18	Convicted of at least one offence Of which:	113
	Convicted of at least one sexual offence (including rape)	10
	Convicted of at least one sexual offence (excluding rape)	86
	Convicted of at least one other offence	17
	Acquitted	78
	Other	3
	All Defendants	194
	Conviction Rate ² – Any offence (%)	58.2%
	Conviction Rate ² – At least one sexual offence (%)	49.5%
% Change (De	fendants dealt with) 2017/18 to 2018/19	-19.1%

¹ Refers to the financial year; i.e. 1 April to 31 March. ² See explanatory notes, pages 27-28.

Table 6b: Defendants Dealt with in the Crown Court by Outcome – Rape

		Number of persons (defendants Rape
- inancial		
Year	Outcome ²	Number
2018/19	Convicted of at least one offence	27
	Of which:	
	Convicted of at least one sexual offence including rape	10
	Convicted of at least one sexual offence but not including rape	13
	Convicted of at least one other offence	4
	Acquitted	20
	Other	1
	All Defendants	48
	Conviction Rate ² - Any offence (%)	N/A ³
	Conviction Rate ² - Rape (%)	N/A ³
2017/18	Convicted of at least one offence Of which:	28
	Convicted of at least one sexual offence including rape	10
	Convicted of at least one sexual offence but not including rape	14
	Convicted of at least one other offence	4
	Acquitted	34
	Other	1
	All Defendants	63
	Conviction Rate ² - Any offence (%)	44.4%
	Conviction Rate ² - Rape (%)	15.9%
∕₀ Change (De	fendants dealt with) 2017/18 to 2018/19	-23.8%

Refers to the financial year; 1 April to 31 March.
 See explanatory notes, pages 27-28.
 Conviction rates are stated as 'N/A' due to the base numbers being too small to allow for the calculation of a percentage.

Table 6c: Defendants Dealt with in the Crown Court by Outcome – Other Sexual Offences 2017/18 and 2018/19¹

		Number of persons (defendants)
		Other Sexual Offences
Financial		
Year	Outcome ²	Number
2018/19	Convicted of at least one offence	74
	Of which:	
	Convicted of at least one sexual offence (excluding rape)	67
	Convicted of at least one other offence	7
	Acquitted	32
	Other	3
	All Defendants	109
	Conviction Rate ² – Any offence (%)	67.9%
	Conviction Rate ² – At least one sexual offence (excluding rape) (%)	61.5%
2017/18	Convicted of at least one offence	85
	Of which:	
	Convicted of at least one sexual offence (excluding rape)	72
	Convicted of at least one other offence	13
	Acquitted	44
	Other	2
	All Defendants	131
	Conviction Rate ² – Any offence (%)	64.9%
	Conviction Rate ² – At least one sexual offence (excluding rape) (%)	55.0%
% Change (De	efendants dealt with) 2017/18 to 2018/19	-16.8%

¹ Refers to the financial year; 1 April to 31 March. ² See explanatory notes, pages 27-28.

Table 7: Defendants Dealt with in the Magistrates' and Youth Courts by Outcome – All Sexual Offences¹ 2017/18 and 2018/19²

		Number of persons (defendant
		All Sexual Offences
- inancial		
Year	Outcome ³	Number
2018/19	Convicted of at least one offence	119
	Of which:	
	Convicted of at least one sexual offence	95
	Convicted of at least one other offence	24
	Acquitted	23
	Other	25
	All Defendants	167
	Conviction Rate ³ – Any offence (%)	71.3%
	Conviction Rate ³ – At least one sexual offence (%)	56.9%
2017/18	Convicted of at least one offence	89
	Of which:	
	Convicted of at least one sexual offence	73
	Convicted of at least one other offence	16
	Acquitted	18
	Other	25
	All Defendants	132
	Conviction Rate ³ – Any offence (%)	67.4%
	Conviction Rate ³ – At least one sexual offence (%)	55.3%
% Change (Defendants dealt with) 2017/18 to 2018/19 ³		26.5%

¹ Includes defendants under 18 years dealt with summarily in the Youth Courts for an offence of rape (see note to Tables 4a-c on pages 25-26).

² Refers to the financial year; i.e. 1 April to 31 March. ³ See explanatory notes, pages 27-28.

Explanatory Notes

All Tables - Counting Rules

Findings are presented for 'Rape', 'Other Sexual Offences' and 'All Sexual Offences'. The category 'All Sexual Offences' includes a combination of rape and other sexual offences. Details of the offences included within each category are set out in the supporting document 'Sexual Offences Classification (Offence Description and Legislation)' available on the PPS website at https://www.ppsni.gov.uk/publications/statistical-bulletin-cases-involving-sexual-offences-201819).

All files, decisions or disposals involving a sexual offence are included within the statistics in this bulletin, irrespective of whether that offence is the 'primary' offence (i.e. the most serious) at the file submission, decision or disposal stages.

For files and disposals, the 'Rape' category includes files or disposals with an offence of rape (or attempted rape). Where a suspect has a complaint of rape in addition to one of the other sexual offences, this suspect is counted within the 'Rape' category only, and not within the 'Other Sexual Offences' category. 'Other Sexual Offences' includes files and disposals involving a sexual offence, but which is not an offence of rape.

Prosecutorial Decisions Issued are counted as follows:

Prosecutorial Decisions Issued by Decision Type – Rape includes all decisions in respect of suspects charged or reported for an offence of rape (or attempted rape), including:

- Suspects prosecuted or dealt with by way of a diversion for an offence of rape;
- Suspects not prosecuted for the offence of rape but prosecuted or dealt with by way of a diversion for an 'other' sexual offence; and
- Suspects not prosecuted for the offence of rape or an 'other' sexual offence, but prosecuted or dealt with by way of a diversion for a non-sexual offence.

Prosecutorial Decisions Issued by Decision Type – Other Sexual Offences includes all decisions in respect of suspects charged or reported for an 'other' sexual complaint offence (i.e. excluding rape), including:

- Suspects prosecuted or dealt with by way of a diversion for an 'other' sexual offence; and
- Suspects not prosecuted for an 'other' sexual offence but prosecuted or dealt with by way of a diversion for a non-sexual offence.

Table 1

The PSNI is responsible for the investigation of crimes and the identification of suspects. When an individual is identified as a suspect, the PSNI will prepare an evidence file and submit it to the PPS, which in turn is responsible for considering the evidence and taking a decision as to prosecution.

There are two ways for the police to submit a file to the PPS:

- by charging the suspect followed by a report (i.e. submission of a file to the PPS); or
- by report without charging the suspect.

Where an individual has not been charged and a decision is taken subsequently by the PPS to prosecute, the prosecution will normally be initiated by way of a summons.

A file may refer to one or more individuals.

Table 2

When a file is submitted by the police to the PPS, police may make a recommendation as to how each suspect should be dealt with. Where police make a recommendation, it can be for prosecution, diversion or no prosecution.

Table 2 provides details of the most serious police recommendation pertaining to each suspect where there is an offence of rape or other sexual offence. It should be noted that as the recommendation relates to the most serious recommendation pertaining to each suspect the recommendation in relation to the rape or other sexual offence may have been different.

The data in Table 2 include both defendants charged by police and those reported without charge. Defendants who have been charged by police and then reported to PPS are counted as being recommended for prosecution.

Table 3

The various types of request are defined as follows:

- Full file requests are designed to allow the PPS to ask the PSNI for a full file as defined in the relevant protocols.
- A decision information request (DIR) is issued by PPS to police where the evidence and information contained in an investigation file is incomplete and a further written report or action is required before a prosecutorial decision can be taken.
- Post decision information requests are designed to allow the PPS to ask the PSNI to gather additional evidential material or provide other information required at some further stage in the prosecution process (e.g. for trial).
- Finally a 'no decision' decision information request may issue when, on the evidence submitted by police in an investigation file, it is not possible to take a prosecution decision and it is not reasonable to issue a detailed DIR having regard to the number or type of deficiencies in the file.

Table 4a-c

More than one prosecutorial decision may be recorded against any individual within a case. Therefore 'type of decision' refers to the most serious decision issued, in the following order: Indictable prosecution; summary prosecution; diversion; and no prosecution. A number of types of prosecutorial decision are available to the prosecutor, as follows:

- Indictable prosecution applies in the more serious offences which may be heard in the Crown Court
- Summary prosecution applies to cases which may be heard in the Magistrates' Courts.
- A caution is a formal reprimand administered by the police. Whilst it is not a conviction it is recorded on a person's criminal record.
- An informed warning is also a formal reprimand administered by police and is recorded on a person's criminal record.
- A diversionary youth conference is an alternative to prosecution in court and may be used in cases where the defendant is a youth. This type of restorative conference may involve a number

- of parties, including the defendant, the victim and police. A youth conference is a formal process, and although not a conviction, is recorded on a person's criminal record.
- 'Other' diversionary options include referrals to the National Driver Alertness Course or to a Community Restorative Justice Scheme.
- It should be noted that diversionary options are only available to prosecutors if the defendant admits that he/she has committed the offence and agrees to accept and participate in the diversionary option.
- A decision for no prosecution will be taken if the prosecutor decides that in any case being
 considered there is insufficient evidence or that it is not in the public interest to prosecute (see
 note regarding the Test for Prosecution below).

It should be noted that where a child under 18 years is charged with any indictable offence other than homicide and (a) the court thinks it is expedient to deal with the case summarily; (b) the parent or guardian of a child under the age of 14 (or in any other case the child) is informed by the court of his/her right to have the case tried by a jury and consents to the case being dealt with summarily; and (c) the prosecution consents, then the court may deal summarily with the offence (i.e. in the Youth Courts).

Please note that the percentage meeting the Test for Prosecution is calculated as follows:

- Overall percentage meeting the Test for Prosecution (for any offence) this includes all
 prosecutions and diversions whether or not these are for an offence of rape or an 'other' sexual
 offence. For example, where a defendant is prosecuted or dealt with by way of diversion for a
 related offence (e.g. a physical assault) but not for a rape or an 'other' sexual offence, this is
 counted as a prosecution.
- For a sexual offence this includes prosecutions and diversions for a sexual offence.
- For an offence of rape this includes prosecutions or diversions specifically for an offence of rape.

Table 4d

Prosecutions are initiated where the prosecutor is satisfied that the Test for Prosecution is met. There are two aspects to the Test:

- a) Whether the evidence which can be offered in court is sufficient to provide a reasonable prospect of conviction (the evidential test); and
- b) Whether prosecution is required in the public interest (the public interest test).

Each of these stages must be separately considered but a decision whether or not a prosecution is in the public interest can only arise when the evidential test has been satisfied.

Table 4e

As mentioned in note to Table 4a, more than one prosecutorial decision may be recorded against any individual within a case. Therefore these figures are based on the first decision issued. Monitoring covers the period in calendar days from date initial papers (charge cases only) or full file is received by the PPS to the date the prosecutorial decision is issued. This excludes defendants for whom a warrant has been issued but includes any time taken for police to respond to decision information requests (see note to Table 3 above).

Median days is the number of days at which 50% of those persons included under counting rules have had a first decision issued. Eightieth percentile is the number of days at which 80% of those persons included under counting rules have had a first decision issued. Median and eightieth percentile days for indictable prosecution decisions include the time taken for the prosecutor's decision and for case preparation (i.e. where appropriate, ensuring that the case is ready for court). In indictable cases case preparation includes time required for the preparation of committal papers which contain the evidence, such as statements, exhibits etc., to be presented to the Crown Court. It may also include consideration of duties of disclosure by the prosecutor and applications to be made to the court.

Table 5

Information refers to police cases only. A summons may be served on a defendant either by post, or via a personal summons served by the police. The defendant will be required to attend court on the date stated on the summons. Following the commencement of Rule 2(6) of the Magistrates' Courts (Amendment No. 2) Rules 2009, in early 2010, the large majority of offences can now be dealt with by way of a postal summons. The only exceptions relate to corporate defendants, vulnerable defendants and those defendants who have not responded to a postal summons.

More than one summons may be issued in respect of an individual defendant in a case. For example, if the defendant does not attend court on the day stated on an initial postal summons, this will generally be followed up by a personal summons served by police.

Tables 6a-c

Includes all defendants dealt with in the Crown Court during the period, based on results data supplied by the Northern Ireland Courts and Tribunals Service (via the Causeway Data Sharing Mechanism). Proceedings in the Crown Court generally follow the issue of a decision by PPS to prosecute on indictment. The category 'acquitted' includes the following outcomes: acquittals; acquittals by direction; No Bills; no evidence offered – defendant acquitted; left on books; proceedings stayed; unfit to plead – but found that he/she did not do the act; no case to answer - granted. 'Other' Includes defendant deceased; withdrawal – all charges; bound over for not having shown cause; bound over where charge withdrawn; withdrawn due to diversionary route; strike out. It should be noted that if an individual is involved in more than one case which is resulted during this period, they will be counted as a separate defendant on each occasion.

Table 7

Includes all defendants dealt with in the Magistrates' and Youth Courts during the period, based on results data supplied by the Northern Ireland Courts and Tribunals Service (via the Causeway Data Sharing Mechanism). Data reflect the number of persons where PPS has taken a decision to prosecute summarily; i.e. defendants against whom charges were withdrawn prior to decision are excluded. The category 'acquitted' includes the following outcomes: dismissed; no case to answer granted; and proceedings stayed. 'Other' includes: defendant deceased; withdrawal – all charges; bound over for not having shown cause; bound over where charge withdrawn; withdrawn due to diversionary route; strike out. Excludes persons returned for trial in the Crown Court. It should be noted that if an individual is

involved in more than one case which is resulted during this period, they will be counted as a separate defendant on each occasion.

Tables 6a-c and 7

Conviction rates are calculated on the basis of the number of persons convicted as a percentage of all persons dealt with during the period.

It should be noted that conviction rates are presented in three different ways, based either:

- On a conviction for any offence; that is a conviction for any offence whether or not it is a sexual
 offence (see Tables 6a-c, Table 7). This follows the normal PPS convention for the calculation
 of conviction rates. For example, there may be occasions where the defendant pleads guilty /
 is found guilty of a related offence (e.g. a physical assault), but not guilty of the sexual offence.
 For the purposes of this calculation, the defendant would be counted as convicted; or
- On a conviction specifically for any sexual offence (see Tables 6a, 6c and 7); or
- On a conviction specifically for an offence of rape (see Table 6b).

Please note that the Department of Justice (Northern Ireland) publish conviction data on an annual basis; however this may not be directly comparable with data included in this report due to variations in data quality validations and counting rules.

User Information

Data sources and validations

The information presented in this bulletin is derived from the Case Management System (CMS), the main operational system in use within the PPS. This is a 'live' system with data being input on a daily basis.

It should be noted that the CMS is also linked to the CJSNI's Causeway data sharing mechanism. The first phase of Causeway ('DSM 0'), introduced in 2005/06, allowed police to submit files to the PPS electronically. The most recent phase ('DSM 1') was launched at the end of November 2009 and broadened the portfolio of information shared electronically. For example PPS are now supplied with court results by the Northern Ireland Courts and Tribunals Service which feed into the PPS Case Management System via Causeway.

The information is extracted using Business Objects. It is then validated and quality assured to ensure that the data is reliable and robust for use. Any inconsistencies are reported back to operational staff or to the PPS Information and Communications Technology Branch. If required, any necessary amendments are then made to the data.

Rounding conventions

Percentages have been rounded to whole numbers or to one decimal place and may not always sum to 100%.

Disclosure control

Where small numbers (less than 3) within the tables have the potential to disclose sensitive information, disclosure controls have been applied and numbers less than three have been suppressed (see notes to individual tables).

Official Statistics

These are 'Official Statistics' as defined in Section 6 of the Statistics and Registration Services Act 2007. Statisticians from the Northern Ireland Statistics and Research Agency are seconded to the PPS and are responsible for ensuring that the statistics produced comply with the Code of Practice for Official Statistics.

The PPS would value any feedback on this report and welcome recommendations on the future addition of data that may be of interest to readers. Contact details are provided at the back of this bulletin.

Future publications

The next Statistical Bulletin in this series, covering the financial year 2019/20, will be published in autumn 2020.

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