

PUBLIC PROSECUTION SERVICE FOR NORTHERN IRELAND

# Statistical Bulletin: Cases Involving Sexual Offences 2016/17

1 April 2016 to 31 March 2017

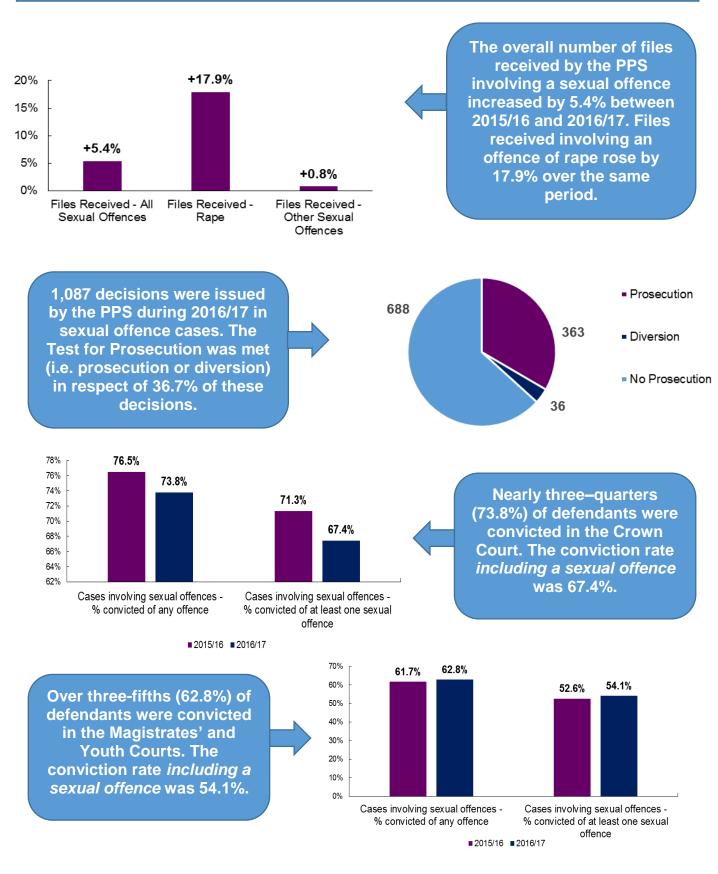


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## Statistical Bulletin: Cases Involving Sexual Offences 2016/17

### 2016/17 at a glance



### Introduction

### The Public Prosecution Service

The Public Prosecution Service for Northern Ireland (PPS), which is headed by the Director of Public Prosecutions, is the principal prosecuting authority in Northern Ireland. In addition to taking decisions as to prosecution in cases investigated by the police, it also considers cases investigated by other statutory authorities, such as HM Revenue and Customs.

The primary role of the PPS is to reach decisions to prosecute or not to prosecute and to have responsibility for the conduct of criminal proceedings. A range of options is also available for dealing with offenders other than through prosecution. These options include restorative cautioning, informed warnings and youth conferencing. Prosecutors may also refer offenders to the National Driver Alertness Course or to a Community Restorative Justice Scheme.

# PPS Offices Belfast and Eastern Region Western and Southern Region

**PPS Regional Structure** 

A revised organisational structure was introduced in January 2016 as a result of the PPS Transformation Programme. This included the implementation of a two region model, reducing from the four regions in place previously. Each of the regions, Belfast and Eastern Region and Western and Southern Region, is headed by an Assistant Director (AD). The AD is responsible for working with the courts and the police to provide a high quality prosecution service in their area. The regions deal with a wide range of cases, from the less serious summary cases, which are heard in the Magistrates' Courts, through to more serious indictable cases which are heard in the Crown Court.

In addition there are four other legal sections, which are also headed at AD level. These are as follows:

 Central Casework Section which deals with some of the most high profile and difficult cases in Northern Ireland, including files relating to terrorism and organised crime;

- Fraud and Departmental Section which deals with serious and complex fraud files submitted by the police, as well as files from public bodies;
- High Court and International Section which deals with a range of specialist legal matters (for example, High Court bail applications, extradition and appeals to the Court of Appeal); and
- The Serious Crime Unit (see below).

A range of information about the PPS is available via the PPS website at <a href="www.ppsni.gov.uk">www.ppsni.gov.uk</a>. This includes a number of key policy statements, for example the PPS Code for Prosecutors and Policy for Prosecuting Cases of Rape.

### **Serious Crime Unit**

The PPS Serious Crime Unit (SCU) was implemented in January 2016. The SCU, which is headed by an AD, deals with a range of the most serious offences including murder, manslaughter, rape and serious sexual offences, human trafficking, prostitution and related offences. Prior to January 2016, cases of this type would typically have been dealt with by the regions.

The large majority of files submitted by the police to the PPS involving sexual offences are now dealt with by the SCU (83.1% of all such files received in 2016/17).

### **About this Bulletin**

This bulletin presents key statistics in relation to the prosecution of sexual offences, including caseloads and prosecutorial decisions. It also includes data on the outcomes of prosecutions at court involving these offences.

The report provides information for the 2016/17 financial year (i.e. 1 April 2016 to 31 March 2017) and includes comparisons for the equivalent period in 2015/16. Where appropriate, detailed notes have been provided which give an explanation of the relevant PPS processes and procedures.

Where disclosure rules permit, findings across the various tables are presented for 'Rape', 'Other Sexual Offences' and 'All Sexual Offences'. The full range of offences covered and contained within each category is set out in the supporting documentation to this bulletin which is available on the PPS website at <a href="https://www.ppsni.gov.uk/thematic-statistical-bulletins-7882.html">www.ppsni.gov.uk/thematic-statistical-bulletins-7882.html</a>. Details of counting rules applied in the preparation of statistics for this bulletin are included within the 'Explanatory Notes' section on page 20.

Further details about the bulletin are available in the 'User Information' section on page 24.

If you have any feedback, questions or requests for further information about this bulletin, please contact us as follows:

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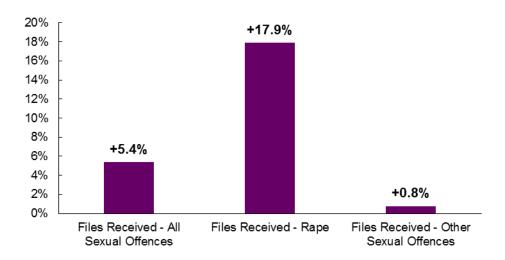
### **Summary of Key Points**

Figures quoted are for the 2016/17 financial year, 1 April 2016 to 31 March 2017, unless otherwise stated. This summary should be read together with the explanatory notes provided (see pages 20 - 23).

### Files Received by File Type (Table 1)

- The PPS received 1,312 files involving a sexual offence during the financial year. This was an increase of 5.4% on 2015/16 (1,245).
- Over this period there was a rise of 17.9% in the number of files received involving an offence of rape, from 335 to 395. There was also a small increase (0.8%) in the number of files involving other sexual offences, which rose from 910 to 917.

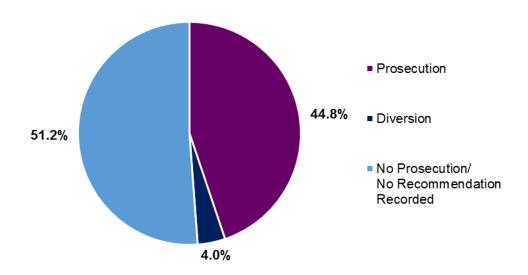
Chart 1: Number of Files Received by Offence Category - Percentage Change between 2015/16 and 2016/17



### **Suspects on Files Received by Police Recommendation (Table 2)**

- During 2016/17, the files received included a total of 1,399 suspects, representing a 4.0% increase on 2015/16 (1,345).
- Of the 1,399 suspects, 415 were charged or reported in respect of rape (an increase of 17.6% on 2015/16) and 984 were in respect of other sexual offences (a decrease of 0.8%).
- Police recommended prosecution or diversion for just under half (48.8%) of all suspects. This compared with 49.4% in 2015/16.

Chart 2: Suspects on Files Received by Police Recommendation Type (%) 2016/17



### Information Requests Submitted to Police by Request Type (Table 3)

- A total of 1,330 information requests were submitted to police during 2016/17 in relation to cases involving a sexual offence, a decrease of 3.0% on 2015/16 (1,371).
- During the current period 49.8% of all requests submitted were 'Post Decision Information Requests', 39.5% were 'Decision Information Requests' and 10.3% were 'Full File Requests'.

### **Prosecutorial Decisions Issued by Decision Type (Table 4a)**

- During 2016/17, 1,087 prosecutorial decisions were issued in respect of suspects in cases involving a sexual offence, representing a fall of 12.5% on 2015/16 (1,242 decisions).
- Of the decisions issued during the year, the evidential Test for Prosecution was met for just over one third (36.7%, 399). This included 363 decisions for prosecution and 36 for diversion from the courts. The percentage of decisions meeting the test was higher than in 2015/16 (33.7%).

### Prosecutorial Decisions Issued – Reasons for No Prosecution (Table 4b)

• Of the 688 no prosecution decisions issued during 2016/17, the large majority (96.5%) did not pass the evidential test. The remaining 3.5% did not pass the public interest test.

# Average Days Required for the Issue of Prosecutorial Decisions by Decision Type (Table 4c)

 During 2016/17 indictable prosecution decisions in respect of sexual offences were issued in an average of 229 calendar days. This compared with 187 days during 2015/16. Summary prosecution decisions required an average of 70 days, twenty days more than in 2015/16 (50).

### Summonses Issued in Police Cases by Service Method and PPS Region (Table 5)

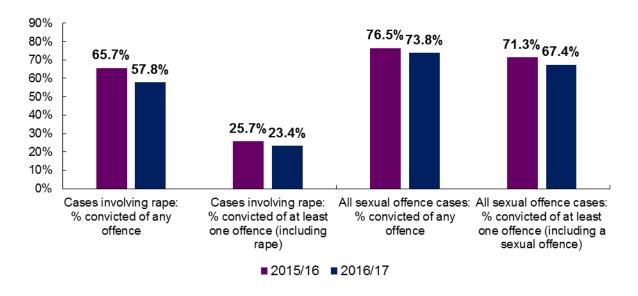
- A total of 308 summonses were issued in cases involving a sexual offence during 2016/17, an increase of 0.3% on 2015/16 (307). Comparing 2015/16 and 2016/17, the number of summonses issued via postal service increased by 6.9%, while those issued via personal service decreased by 2.9%.
- Just under two-thirds (64.6%) of summonses issued during the current period were served on the defendant by personal service by police and the remainder (35.4%) via postal service.

### **Defendants Dealt with in the Crown Court by Outcome (Tables 6a-6c)**

- During 2016/17, 267 defendants were dealt with in the Crown Court in relation to a sexual offence, an increase of 96.3% on 2015/16 (136 – see Table 6a).<sup>1</sup>
- Of the 267 defendants, 73.8% were convicted of at least one offence (i.e. of any offence). Just over two-thirds (67.4%) were convicted of a sexual offence.
- The overall conviction rate in 2016/17, at 73.8%, compared with 76.5% in 2015/16.
- During 2016/17, 64 defendants were dealt with in the Crown Court for an offence of rape (Table 6b). Of these defendants, 57.8% were convicted of at least one offence (i.e. any offence). Just under a quarter (23.4%) of defendants were convicted of an offence of rape.

<sup>&</sup>lt;sup>1</sup> In May 2015 the Law Society and the Bar Council for Northern Ireland withdrew criminal defence services in response to the new Crown Court legal aid fee scheme introduced by the Department of Justice. As a result, no new cases were conducted in the Crown Court over the period May 2015 to February 2016.

Chart 3: Conviction Rates – Crown Court (Rape / All Sexual Offences) 2015/16 and 2016/17



### **Defendants Dealt with in the Magistrates' and Youth Courts by Outcome (Table 7)**

- A total of 148 defendants were dealt with in the Magistrates' and Youth Courts for a sexual offence during 2016/17, an increase of 11.3% on the previous financial year (133).
- Of the defendants dealt with during 2016/17, 62.8% were convicted of at least one offence (i.e. of any offence). Just over half (54.1%) were convicted of a sexual offence.
- At 62.8%, the overall conviction rate represents a small increase on 2015/16 (61.7%).

Chart 3: Conviction Rates – Magistrates' and Youth Courts (All Sexual Offences) 2015/16 and 2016/17

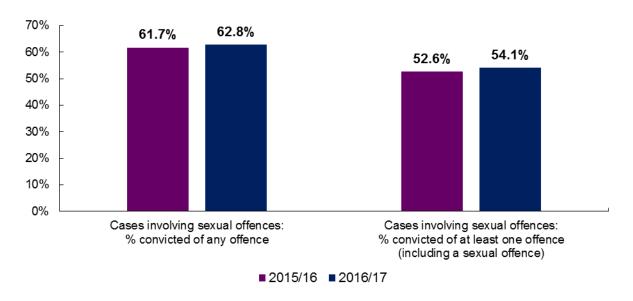


Table 1: Files Received by File Type 2015/16 and 2016/17 <sup>1</sup>

				Number of files
		Rape	Other Sexual Offences	All Sexual Offences
Financial Year	File Type <sup>2</sup>	Number	Number	Number
	- 71		7 30.77.00	
2016/17	Indictable	351	134	485
	Hybrid	44	770	814
	Summary	N/A	13	13
	All Files	395	917	1,312
2015/16	Indictable	302	127	429
	Hybrid	33	767	800
	Summary	N/A	16	16
	All Files	335	910	1,245
% Change (F	Files Received)			
2015/16 to 20	•	17.9%	0.8%	5.4%

<sup>&</sup>lt;sup>1</sup>Refers to the financial year; i.e. 1 April to 31 March. <sup>2</sup> See explanatory notes, page 20.

**Table 2: Suspects on Files Received by Police Recommendation** 

			Number o	f persons (files receive
		Rape	Other Sexual Offences	All Sexual Offences
Financial Year	Recommendation <sup>2</sup>	Number	Number	Number
2016/17	Prosecution	143	484	627
	Diversion No Prosecution/ No	7	49	56
	Recommendation	265	451	716
	All Suspects	415	984	1,399
2015/16	Prosecution	137	488	625
	Diversion  No Prosecution/No	0	40	40
	Recommendation	216	464	680
	All Suspects	353	992	1,345
	Suspects Received)			
2015/16 to 2	016/17	17.6%	-0.8%	4.0%

<sup>&</sup>lt;sup>1</sup>Refers to the financial year; i.e. 1 April to 31 March. <sup>2</sup> See explanatory notes, page 20.

**Table 3: Information Requests Submitted to Police by Request Type** 2015/16 and 2016/17 <sup>1</sup>

	_	Rape	Other Sexual Offences	Number of reque All Sexual Offences
Financial Year	Request Type <sup>2</sup>	Number	Number	Number
i cai	request Type	Number	Number	Number
2016/17	Full File Request	32	105	137
	Decision Information Request	167	359	526
	Post Decision Information Request	173	490	663
	No Decision	1	3	4
	All Requests Submitted	373	957	1,330
2015/16	Full File Request	29	123	152
	Decision Information Request	203	506	709
	Post Decision Information Request	106	392	498
	No Decision	4	8	12
	All Requests Submitted	342	1,029	1,371
% Change (	Requests Submitted)			
2015/16 to 2	2016/17	9.1%	-7.0%	-3.0%

<sup>&</sup>lt;sup>1</sup> Refers to the financial year; i.e. 1 April to 31 March. <sup>2</sup> See explanatory notes, page 21.

**Table 4a: Prosecutorial Decisions Issued by Decision Type** 

			Number of persons	(decisions issued
		Rape	Other Sexual Offences	All Sexua Offences
Financial				
Year	Type of Decision <sup>2</sup>	Number	Number	Number
2016/17	Indictable prosecution	#	#	220
	Summary prosecution	-	#	143
	Total Prosecution	55	308	363
	Caution	0	18	18
	Informed warning	0	2	2
	Youth conference	0	16	16
	Other	0	0	0
	Total Diversion	0	36	36
	No Prosecution	232	456	688
	All Decisions Issued	287	800	1,087
2015/16	Indictable prosecution	#	#	238
	Summary prosecution	-	#	150
	Total Prosecution	61	327	388
	Caution	0	18	18
	Informed warning	0	2	2
	Youth conference	0	11	11
	Other	0	0	0
	Total Diversion	0	31	31
	No Prosecution	255	568	823
	All Decisions Issued	316	926	1,242
% Change ([ 2015/16 to 2	Decisions Issued) 016/17	-9.2%	-13.6%	-12.5%

<sup>&</sup>lt;sup>1</sup>Refers to the financial year; i.e. 1 April to 31 March.
<sup>2</sup> See explanatory notes, page 21.
"-" refers to a count less than 3.

<sup>&</sup>quot;#" refers to a number >=3 which has been suppressed to prevent disclosure of small numbers elsewhere.

Table 4b: Prosecutorial Decisions Issued - Reasons for No Prosecution

			Number of person	ns (decisions issued)
		Rape	Other Sexual Offences	All Sexual Offences
Financial				
Year	Reason for no prosecution <sup>2</sup>	Number	Number	Number
2016/17	Did not pass the evidential test	#	#	664
	Did not pass the public interest test	-	#	24
	All no prosecution decisions	232	456	688
2015/16	Did not pass the evidential test	252	521	773
	Did not pass the public interest test	3	47	50
	All no prosecution decisions	255	568	823
% Change (	No prosecution decisions issued)			
2015/16 to 2	-	-9.0%	-19.7%	-16.4%

<sup>&</sup>lt;sup>1</sup> Refers to the financial year; i.e. 1 April to 31 March.

<sup>2</sup> See explanatory notes, page 22.

"-" refers to a count less than 3.

"#" refers to a number >=3 which has been suppressed to prevent disclosure of small numbers elsewhere.

**Table 4c: Average Days Required for the Issue of Prosecutorial Decisions** by Decision Type

					Average (calendar) days
Financial Year	Type of Decis	ion <sup>2</sup>	Rape	Other Sexual Offences	All Sexual Offences
2016/17		Indictable prosecution	334	198	229
2010/17	Prosecution	Summary prosecution	-	65	70
		Caution	 n/a	100	100
	Diversion	Informed warning	n/a	41	41
	Diversion	Youth conference	n/a	64	64
		Other	n/a	n/a	n/a
	No Prosecution	n	125	113	117
2015/16	Daniel Co.	Indictable prosecution	198	184	187
	Prosecution	Summary prosecution	-	50	50
		Caution	 n/a	95	95
	Diversion	Informed warning	n/a	39	39
	Diversion	Youth conference	n/a	37	37
		Other	n/a	n/a	n/a
	No Prosecutio	on	<del></del> 76	73	74

<sup>&</sup>lt;sup>1</sup> Refers to the financial year; i.e. 1 April to 31 March.
<sup>2</sup> Average days includes time taken for police to respond to decision information requests (see explanatory notes, page 22).

<sup>&</sup>quot;-" refers to an average based on a count of less than 3.

Table 5: Summonses Issued by Service Method 2015/16 and 2016/17 1

				Number of summonses
	_	Rape	Other Sexual Offences	All Sexual Offences
Quarters	Service Method <sup>2</sup>	Number	Number	Number
2016/17	Postal Service	4	105	109
	Personal Service	46	153	199
	All Summonses	50	258	308
2015/16	Postal Service	2	100	102
	Personal Service	55	150	205
	All Summonses	57	250	307
% Change (\$ 2015/16 to 2	Summonses Issued) 016/17	-12.3%	3.2%	0.3%

<sup>&</sup>lt;sup>1</sup> refers to financial year; i.e. 1 April to 31 March.

<sup>&</sup>lt;sup>2</sup> See explanatory notes, page 22.

Table 6a: Defendants Dealt with in the Crown Court by Outcome – All Sexual Offences 2015/16 and 2016/17 1

Number of persons (defendants) All Sexual Offences Financial Year Outcome<sup>2</sup> Number 2016/17 Convicted of at least one offence 197 Of which: 15 Convicted of at least one sexual offence (including rape) 165 Convicted of at least one sexual offence (excluding rape) Convicted of at least one other offence 17 Acquitted 68 Other 2 All defendants 267 Conviction Rate 2 - Any offence (%) 73.8% Conviction Rate 2 – At least one sexual offence (%) 67.4% 2015/16 Convicted of at least one offence 104 Of which: Convicted of at least one sexual offence (including rape) 9 Convicted of at least one sexual offence (excluding rape) 88 Convicted of at least one other offence 7 Acquitted 27 Other 5 All defendants 136 Conviction Rate 2 - Any offence (%) 76.5% Conviction Rate 2 – At least one sexual offence (%) 71.3% % Change (Defendants dealt with) 2015/16 to 2016/17<sup>3</sup> 96.3%

<sup>&</sup>lt;sup>1</sup> Refers to the financial year; i.e. 1 April to 31 March.

<sup>&</sup>lt;sup>2</sup> See explanatory notes, pages 22-23.

<sup>&</sup>lt;sup>3</sup> In May 2015 the Law Society and the Bar Council for Northern Ireland withdrew criminal defence services in response to the new Crown Court legal aid fee scheme introduced by the Department of Justice. As a result, no new cases were conducted in the Crown Court over the period May 2015 to February 2016.

Table 6b: Defendants Dealt with in the Crown Court by Outcome – Rape Offences

		Number of persons (defendants
		Rape
inancial		
Year	Outcome <sup>2</sup>	Number
2016/17	Convicted of at least one offence	37
	Of which:	
	Convicted of at least one sexual offence including rape	15
	Convicted of at least one sexual offence but not including rape	17
	Convicted of at least one other offence	5
	Acquitted	27
	Other	0
	All defendants	64
	Conviction Rate <sup>2,</sup> Any offence (%)	57.8%
	Conviction Rate <sup>2,</sup> Rape (%)	23.4%
2015/16	Convicted of at least one offence  Of which:	23
	Convicted of at least one sexual offence including rape	9
	Convicted of at least one sexual offence but not including rape	14
	Convicted of at least one other offence	0
	Acquitted	9
	Other	3
	All defendants	35
	Conviction Rate <sup>2,</sup> Any offence (%)	65.7%
	Conviction Rate <sup>2,</sup> Rape (%)	25.7%
% Change (Def	fendants dealt with) 2015/16 to 2016/17 <sup>3</sup>	82.9%

<sup>&</sup>lt;sup>1</sup>Refers to the financial year; 1 April to 31 March. <sup>2</sup> See explanatory notes, pages 22-23.

<sup>&</sup>lt;sup>3</sup> In May 2015 the Law Society and the Bar Council for Northern Ireland withdrew criminal defence services in response to the new Crown Court legal aid fee scheme introduced by the Department of Justice. As a result, no new cases were conducted in the Crown Court over the period May 2015 to February 2016.

Table 6c: Defendants Dealt with in the Crown Court by Outcome – Other Sexual Offences

		Number of persons (defendants)
		Other Sexual Offences
Financial		
Year	Outcome <sup>2</sup>	Number
2016/17	Convicted of at least one offence	160
	Of which:	
	Convicted of at least one sexual offence (excluding rape)	148
	Convicted of at least one other offence	12
	Acquitted	41
	Other	2
	All defendants	203
	Conviction Rate <sup>2</sup> – Any offence (%)	78.8%
	Conviction Rate <sup>2</sup> – At least one sexual offence (excluding rape) (%)	72.9%
2015/16	Convicted of at least one offence  Of which:	81
	Convicted of at least one sexual offence (excluding rape)	74
	Convicted of at least one other offence	7
	Acquitted	18
	Other	2
	All defendants	101
	Conviction Rate <sup>2</sup> – Any offence (%)	80.2%
	Conviction Rate <sup>2</sup> – At least one sexual offence (excluding rape) (%)	73.3%
% Change (De	efendants dealt with) 2015/16 to 2016/17 <sup>3</sup>	101.0%

<sup>&</sup>lt;sup>1</sup> Refers to the financial year; 1 April to 31 March.
<sup>2</sup> See explanatory notes, pages 22-23.
<sup>3</sup> In May 2015 the Law Society and the Bar Council for Northern Ireland withdrew criminal defence services in response to the new Crown Court legal aid fee scheme introduced by the Department of Justice. As a result, no new cases were conducted in the Crown Court over the period May 2015 to February 2016.

Table 7: Defendants Dealt with in the Magistrates' and Youth Courts by Outcome – All Sexual Offences<sup>1</sup> 2015/16 and 2016/17<sup>2</sup>

		Number of persons (defendants
		All Sexual Offences
Financial		
Year	Outcome <sup>3</sup>	Number
2016/17	Convicted of at least one offence	93
	Of which:	
	Convicted of at least one sexual offence	80
	Convicted of at least one other offence	13
	Acquitted	34
	Other	21
	All defendants	148
	Conviction Rate <sup>3</sup> – Any offence (%)	62.8%
	Conviction Rate <sup>3</sup> – At least one sexual offence (%)	54.1%
2015/16	Convicted of at least one offence	82
	Of which:	
	Convicted of at least one sexual offence	70
	Convicted of at least one other offence	12
	Acquitted	29
	Other	22
	All defendants	133
	Conviction Rate <sup>3</sup> – Any offence (%)	61.7%
	Conviction Rate <sup>3</sup> – At least one sexual offence (%)	52.6%
% Change (Def	endants dealt with) 2015/16 to 2016/17 <sup>3</sup>	11.3%

<sup>&</sup>lt;sup>1</sup> Includes defendants under 18 years dealt with summarily in the Youth Courts for an offence of rape (see note to Table 4a on page 22).

<sup>&</sup>lt;sup>2</sup> Refers to the financial year; i.e. 1 April to 31 March. <sup>3</sup> See explanatory notes, page 23.

### **Explanatory Notes**

### **All Tables - Counting Rules**

Findings are presented for 'Rape', 'Other Sexual Offences' and 'All Sexual Offences'. The category 'All Sexual Offences' includes a combination of rape and other sexual offences. Details of the offences included within each category are set out in the supporting document 'Sexual Offences Classification (Offence Description and Legislation)' available on the PPS website at <a href="https://www.ppsni.gov.uk/thematic-statistical-bulletins-7882.html">www.ppsni.gov.uk/thematic-statistical-bulletins-7882.html</a>).

All files, decisions or disposals involving a sexual offence are included within the statistics in this bulletin, irrespective of whether that offence is the 'primary' offence (i.e. the most serious) at the file submission, decision or disposal stages.

For files and disposals, the 'Rape' category includes files or disposals with an offence of rape. Where a suspect has a complaint of rape in addition to one of the other sexual offences, this suspect is counted within the 'Rape' category only, and not within the 'Other Sexual Offences' category. For prosecutorial decisions, where a decision is taken not to prosecute a rape complaint offence but to prosecute another sexual offence, these decisions are included within the 'other sexual offences'

'Other Sexual Offences' includes files, decisions or disposals involving a sexual offence, but which is not an offence of rape.

### Table 1

The PSNI is responsible for the investigation of crimes and the identification of suspects. When an individual is identified as a suspect, the PSNI will prepare an evidence file and submit it to the PPS, which in turn is responsible for considering the evidence and taking a decision as to prosecution.

There are two ways for the police to submit a file to the PPS:

- by charging the suspect followed by a report (i.e. submission of a file to the PPS); or
- by report without charging the suspect.

Where an individual has not been charged and a decision is taken subsequently by the PPS to prosecute, the prosecution will normally be initiated by way of a summons.

A file may refer to one or more individuals. 'File type' is based on the 'primary' offence (generally the most serious offence in terms of the potential penalties in law) in each case at the time the file is submitted to PPS. In general, *summary offences* relate to less serious criminal behaviour and are tried in the Magistrates' Court before a District Judge. *Indictable offences* relate to more serious criminal behaviour and are tried at the Crown Court before a judge, and in most cases, a jury. There are a number of *hybrid offences* which may be tried at either the Magistrates' or Crown Court. For these offences, on taking a decision to prosecute, the Public Prosecutor must also decide whether the defendant should be tried in the Magistrates' Court or the Crown Court. In making this decision the prosecutor will consider whether the Magistrates' Court is the appropriate venue in that it has sufficient sentencing powers in relation to the gravity of the offence. For a range of offences, the defendant may also elect for trial in the Crown Court.

### Table 2

When a file is submitted by the police to the PPS, police may make a recommendation as to how each suspect should be dealt with. Where police make a recommendation, it can be for prosecution, diversion or no prosecution. Any subsequent prosecution decision by the PPS is taken independently, based on the Test for Prosecution.

Table 2 provides details of the most serious police recommendation pertaining to each suspect where there is an offence of rape or other sexual offence. It should be noted that as the recommendation relates to the most serious recommendation pertaining to each suspect the recommendation in relation to the rape or other sexual offence may have been different.

The data in Table 2 include both defendants charged by police and those reported without charge. Defendants who have been charged by police and then reported to PPS are counted as being recommended for prosecution.

### Table 3

The various types of request are defined as follows:

- Full file requests are designed to allow the PPS to ask the PSNI for a full file as defined in the relevant protocols.
- A decision information request (DIR) is issued by PPS to police where the evidence and information contained in an investigation file is incomplete and a further written report or action is required before a prosecutorial decision can be taken.
- Post decision information requests are designed to allow the PPS to ask the PSNI to gather additional evidential material or provide other information required at some further stage in the prosecution process (e.g. for trial).
- Finally a 'no decision' decision information request may issue when, on the evidence submitted by police in an investigation file, it is not possible to take a prosecution decision and it is not reasonable to issue a detailed DIR having regard to the number or type of deficiencies in the file.

### Table 4a

More than one prosecutorial decision may be recorded against any individual within a case. Therefore 'type of decision' refers to the most serious decision issued, in the following order: Indictable prosecution; summary prosecution; diversion; and no prosecution. A number of types of prosecutorial decision are available to the prosecutor, as follows:

- Indictable prosecution applies in the more serious offences which may be heard in the Crown Court.
- Summary prosecution applies to cases which may be heard in the Magistrates' Courts.
- A caution is a formal reprimand administered by the police. Whilst it is not a conviction it is recorded on a person's criminal record for a period of 30 months for youths and 5 years for adults.
- An informed warning is also a formal reprimand administered by police and is recorded on a person's criminal record for a period of 12 months.
- A diversionary youth conference is an alternative to prosecution in court and may be used in
  cases where the defendant is a youth. This type of restorative conference may involve a
  number of parties, including the defendant, the victim and police. A youth conference is a
  formal process, and although not a conviction, is recorded on a person's criminal record for a
  period of 30 months.
- 'Other' diversionary options include referrals to the National Driver Alertness Course or to a Community Restorative Justice Scheme.
- It should be noted that diversionary options are only available to prosecutors if the defendant admits that he/she has committed the offence and agrees to accept and participate in the diversionary option.

• A decision for no prosecution will be taken if the prosecutor decides that in any case being considered there is insufficient evidence or that it is not in the public interest to prosecute (see note regarding the Test for Prosecution below).

It should be noted that where a child under 18 years is charged with any indictable offence other than homicide and (a) the court thinks it is expedient to deal with the case summarily; (b) the parent or guardian of a child under the age of 14 (or in any other case the child) is informed by the court of his/her right to have the case tried by a jury and consents to the case being dealt with summarily; and (c) the prosecution consents, then the court may deal summarily with the offence (i.e. in the Youth Courts).

### Table 4b

Prosecutions are initiated where the prosecutor is satisfied that the Test for Prosecution is met. There are two aspects to the Test:

- a) Whether the evidence which can be offered in court is sufficient to provide a reasonable prospect of conviction (the evidential test); and
- b) Whether prosecution is required in the public interest (the public interest test).

Each of these stages must be separately considered but a decision whether or not a prosecution is in the public interest can only arise when the evidential test has been satisfied.

### Table 4c

As mentioned in note to Table 4a, more than one prosecutorial decision may be recorded against any individual within a case. Therefore these figures are based on the first decision issued. Monitoring covers the period in calendar days from date initial papers (charge cases only) or full file is received by the PPS to the date the prosecutorial decision is issued. This excludes defendants for whom a warrant has been issued but includes any time taken for police to respond to decision information requests (see note to Table 3 above). Average days for indictable prosecution decisions include the time taken for the prosecutor's decision and for case preparation (i.e. where appropriate, ensuring that the case is ready for court). In indictable cases case preparation includes time required for the preparation of committal papers which contain the evidence, such as statements, exhibits etc., to be presented to the Crown Court. It may also include consideration of duties of disclosure by the prosecutor and applications to be made to the court.

### Table 5

Information refers to police cases only. A summons may be served on a defendant either by post, or via a personal summons served by the police. The defendant will be required to attend court on the date stated on the summons. Following the commencement of Rule 2(6) of the Magistrates' Courts (Amendment No. 2) Rules 2009, in early 2010, the large majority of offences can now be dealt with by way of a postal summons. The only exceptions relate to corporate defendants, vulnerable defendants and those defendants who have not responded to a postal summons.

More than one summons may be issued in respect of an individual defendant in a case. For example, if the defendant does not attend court on the day stated on an initial postal summons, this will generally be followed up by a personal summons served by police.

### Tables 6a-c

Includes all defendants dealt with in the Crown Court during the period, based on results data supplied by the Northern Ireland Courts and Tribunals Service (via the Causeway Data Sharing Mechanism).

Proceedings in the Crown Court generally follow the issue of a decision by PPS to prosecute on indictment. The category 'acquitted' includes the following outcomes: acquittals; acquittals by direction; No Bills; no evidence offered – defendant acquitted; left on books; proceedings stayed; unfit to plead – but found that he/she did not do the act; no case to answer - granted. 'Other' Includes defendant deceased; withdrawal – all charges; bound over for not having shown cause; bound over where charge withdrawn; withdrawn due to diversionary route; strike out. It should be noted that if an individual is involved in more than one case which is resulted during this period, they will be counted as a separate defendant on each occasion.

### Table 7

Includes all defendants dealt with in the Magistrates' and Youth Courts during the period, based on results data supplied by the Northern Ireland Courts and Tribunals Service (via the Causeway Data Sharing Mechanism). Data reflect the number of persons where PPS has taken a decision to prosecute summarily; i.e. defendants against whom charges were withdrawn prior to decision are excluded. The category 'acquitted' includes the following outcomes: dismissed; no case to answer granted; and proceedings stayed. 'Other' includes: defendant deceased; withdrawal – all charges; bound over for not having shown cause; bound over where charge withdrawn; withdrawn due to diversionary route; strike out. Excludes persons returned for trial in the Crown Court. It should be noted that if an individual is involved in more than one case which is resulted during this period, they will be counted as a separate defendant on each occasion.

### Tables 6 and 7

Conviction rates are calculated on the basis of the number of persons convicted as a percentage of all persons dealt with during the period.

It should be noted that conviction rates are presented in three different ways, based either:

- On a conviction for any offence; that is a conviction for any offence whether or not it is a
  sexual offence (see Tables 6a-c, Table 7). This follows the normal PPS convention for the
  calculation of conviction rates. For example, there may be occasions where the defendant
  pleads guilty / is found guilty of a related offence (e.g. a physical assault), but not guilty of the
  sexual offence. For the purposes of this calculation, the defendant would be counted as
  convicted; or
- On a conviction specifically for any sexual offence (see Tables 6a, 6c and 7); or
- On a conviction specifically for an offence of rape (see Table 6b).

Please note that the Department of Justice (Northern Ireland) publish conviction data on an annual basis; however this may not be directly comparable with data included in this report due to variations in data quality validations and counting rules.

### **User Information**

### **Data sources and validations**

The information presented in this bulletin is derived from the Case Management System (CMS), the main operational system in use within the PPS. This is a 'live' system with data being input on a daily basis.

It should be noted that the CMS is also linked to the CJSNI's Causeway data sharing mechanism. The first phase of Causeway ('DSM 0'), introduced in 2005/06, allowed police to submit files to the PPS electronically. The most recent phase ('DSM 1') was launched at the end of November 2009 and broadened the portfolio of information shared electronically. For example PPS are now supplied with court results by the Northern Ireland Courts and Tribunals Service which feed into the PPS Case Management System via Causeway.

The information is extracted using Business Objects. It is then validated and quality assured to ensure that the data is reliable and robust for use. Any inconsistencies are reported back to operational staff or to the PPS Information and Communications Technology Branch. If required, any necessary amendments are then made to the data.

### **Rounding conventions**

Percentages have been rounded to whole numbers or to one decimal place and may not always sum to 100%.

### **Disclosure control**

Where small numbers (less than 3) within the tables have the potential to disclose sensitive information, disclosure controls have been applied and numbers less than three have been suppressed (see notes to individual tables).

### **Official Statistics**

These are 'Official Statistics' as defined in Section 6 of the Statistics and Registration Services Act 2007. Statisticians from the Northern Ireland Statistics and Research Agency are seconded to the PPS and are responsible for ensuring that the statistics produced comply with the Code of Practice for Official Statistics.

The PPS would value any feedback on this report and welcome recommendations on the future addition of data that may be of interest to readers. Contact details are provided on page 25.

### **Future publications**

The next Statistical Bulletin in this series, covering the financial year 2017/18, will be published in autumn 2018.

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